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Towards deciding the

Important Question,

Whether it be

A National Advantage to BRITAIN

TO

Insure the Ships of her Enemies?

Addressed to the

RIGHT HONORABLE

HENRY PELHAM, Efq;

By the Author of a LETTER from a BYSTANDER.

Parve, nec invideo, - Liber ibis in urbem, Hei mihi! -

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To the RIGHT HONORABLE

Henry Pelham, Esq;

S I R



Have the Honor to lay This Essay at your Feet, in public Testimony of my Gratitude, not only as a

Subject in general of the British Dominions, but as particularly indebted for distinguishing Acts of your Favor. Acknowledgments of this Sort, I am fensible, are usually fresh Trespasses; And that, whilft I feem to be offering my Gratitude, I am ferving myfelf of new Advantages: ---- For if ever the prefixing of a Great and Favorite Name hath availed to a Work, This

A 2

may

may justly presume on Success, under your Auspices; And hath assured to itself Dignity from your Patronage, and public Esteem from your Approbation.

Your fuperior Skill in the Commerce of your Country, fixes every Essay of this Sort under your Dominion. --- For though your high Station gives you a Power, you derive from your Abilities an Authority much greater, over these Subjects. A Work, therefore, which pretends to bring new Light upon Objects of Trade, and to rectify the Course of Business, is justly to pay its Homage to You; And it is from your Decision upon it, that the World will be instructed to form their Sentiments. --- For so just is the public Deference, that it would unanimously have constituted YOU the Judge, if you had not condescended to be the Patron; --- And it is thus happy for me, in this Address, that what my fondest Ambition had vowed, the strictest Propriety hath directed.

'Tis yours, Sir, to direct the Finances of this Empire. --- Nobility of Descent, Influence in the Senate, superior Knowledge, and, what throws a Lustre upon all, the Favor of your PRINCE, have called You to this Station. --- These are shining Advantages, and they have also been eminently possessed by many of your Predeceffors. --- But what CHARM have You found to conciliate adverse Parties, and reconcile the Claims of haughty Competitors! Hereditary Refentments, and long Expectations of sweet Revenge, have all been relinquished by your Mediation; And the SENATE hath almost forgotten the Voice of Envy and Discord.

Our Ancestors laboured under Givil Dissertions, and the Force of the State was rent by personal Oppositions, and rival Attacks: They wanted one Superior amongst them, as the common Center of Union, whose Decency and Dignity attracted universal Esteem, and in whose Power they

could all concur. --- Happy for that Age, where this Perfection of Character shines; To whose Sentiments all have deferred their own, and unanimously confide in his clear *Probity* of *Heart*, and unbiassed *Rectitude* of

Judgment.

This hath not been more glorious for You, than serviceable to your PRINCE, and Country. The Protestant Succession, our great Palladium, acquired, from this general Attachment to You, the firmest Security. Relying upon your Sincerity, and Steadiness, and moved by a dutiful and upright Zeal, MANY of the Noblest throughout the Kingdom engaged in the immediate Service of the Crown, jointly banishing their Disgusts, and despising all salse and mean Imputations: In the Hour of Danger they were found faithful, and exerted their important Force for the House of Hanover, and the Liberties of their Country.

But there is ONE, whose Merit in this Junction was the Rival of Yours:

The

This powerful and new Coalition of the noblest Families in Concert with Your House, gave a general Confidence to the Friends of Liberty. --- REBELLION saw the Efficacy of it, to its Confusion; And where it falsly had flattered itself with Neutrality, sound the warmest Friends to the House of Brunswic: Hence despairing, it turned its Course, and shrunk abashed to the darkest Corner of the Land. --- Your Merit in this E-

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vent will be ever recorded by your grateful Country: For the Juntion, so important at this Crisis, which was cordially made with You, would not have been obtained by other Ministers. --- Thus, instead of being torn by Civil Divisions, our Enemies, to their Astonishment, found us an united People; Nor could the Public Credit of Britain be shaken, for YOU was at the Helm. --- The Rebels then skulked in the North, till they obtained their Reward from the Illustrious Youth, fent forth for their Scourge by our ROYAL HERO; Who, as the Soul of the State, then animated his whole People.

Extensive Authority is now delegated to your Care, from the Favor of your Prince, and from the united public Affection; And it hath not been delegated, but for great Purposes: It would never have been committed, in such Plenitude, to the Direction of One, for common, or trivial Ends.—Atchievements are expected at your Hands,

Hands, worthy of your Power. --- You have advanced far in ABOLISHING our PARTY DISTINCTIONS; --- Pursue the important Task; --- Continue your Benevolence to All equitably, and proceed to enlarge the Pale. --- You have the Body of the Great and the Good on your Side throughout the Nation: Their Wishes and Prayers attend your Progress; And You have already outstripped their sondest Hopes. --- It is an Object the nearest to your own Heart, and the most worthy of your Power; And will be the Completion of all your Glory.

There are other FIELDS, which have long been ripe, and feem to be referved for your Sickle. --- The Regulation and Abridgement of the Body of our LAWS; -- The Discovery and just Application of the Revenues of Corporations, Hospitals, and Schools, throughout the Kingdom, all wait to be gathered to your full Sheafe. --- Nor let the Nurseries of Learning Rill bewail the Public Bearing Rill bewail the Public

Neglect. The Alma Matres sue to your Piety. Be it yours, to redress their Wrongs; to vindicate our native GE-NIUS from illiberal Statutes and narrow Exercises, and to unveil the Charms of Polite Education. --- Thus the Sciences and Arts led forth by your Hand, in an amiable Dress, shall strew their Flowers on the Land of LIBERTY. -- Our Youth shall then feek no Refinement abroad, but owe the highest to their own Colleges at home: Other Nations shall come to draw at our Springs, and find the SEATS of the Muses in Your Britain.

SIR

Your most obliged,

And most obedient,

Bury-Street, St. James's, London, Nov. 14, 1747.

Faithful Servant,

CORBYN MORRIS.



THE

PREFACE.

T is now about three Months, since I communicated to several Gentlemen of my Acquaintance, and to others whose Rank and Abilities demanded a Deference,

an Essay towards illustrating the Science of Insurance. Of which the first Part consisted chiefly of Mathematical Computations; but the latter Part entered upon the public Question, whether right Policy permitted us to insure the Shipe of our Free insure the shipe of our Free

to insure the Ships of our Enemies.

An Attention, which hath since arisen to this Subject, hath seemed to demand from me the most careful Examination of what I have delivered; and having therefore, in Respect to the Public, more fully considered it, I beg Leave to offer this further Review of the Question; in which I have preserved, what I judged sit of the former Essay, and added many new and extensive Remarks in Objection to this Practice. — If any Gentleman, who shall differ from my Sentiments, will please to communicate his Thoughts to the Public, it may be of Use to the clear-gr Decision of a Point of so great Natio-

The PREFACE.

nal Importance: And if he shall please to take Notice of this Work, I have only to beg, that he will not state any Arguments, as having been unanswered, without producing such Answers as they have received. And next, that he will quote my own Words for any Interpretation he shall put upon my Sentiments.

The former Mathematical Part of the Essay before mentioned, I propose also shortly to publish, augmented and amended; but this Part having required more immediate Disputch, for several Reasons, bath therefore the Preference. - As to the rest, if any Expression I have used, shall be thought to carry Acrimony with it, I beg Leave to declare, that it has been far from my Intention; and that it is the Practice, not Persons, 1 have had in View throughout this Discussion. have the highest Honor and Esteem for many Gentlemen in Business of a contrary Opinion upon this Subject; and am fully convinced of their upright public Intentions. Nor can any one more highly esteem, than myself, the National Benefits of Infurance, when it is rightly directed; from whence the Perversion of it, when it shall be proved to be such, appears to me of the greater Detriment. - And thus, wishing that the TRUTH, on whatsoever Side it shall lie, may be clearly discovered, I respectfully resign myself to the candid and intelligent Reader. C. M.



AN

ESSAY, &c.



NSURANCES having been inflituted for the Security of Commerce, for rescuing the Property of the Merchant from a State of Uncertainty, and for supporting and extending

his Credit; And having been experienced to be excellently adapted to these Ends, it hath been doubted, whether right Policy permitted us to assist our Enemies towards obtaining this great Advantage: But many Gentlemen of very eminent and allowed Abilities and Experience in Commerce having publicly appeared Advocates for our Insurance of the French Navigation and Trade, the Point was almost resigned to their Opinion: — However the high national Importance of the Question demanding a free and ample Discussion, it hath been thought proper to recall it to the Bar of the Public, and to submit to their impara-

impartial View the following Scrutiny into the Merits of this Subject.

The Question is, Whether it be a national Advantage to Britain to insure the Ships of her Enemies.

The first Argument produced in Favour of this Practice, is, That we hereby heavily tax the French Trade, and draw to ourselves a certain prodigious Benefit, to the Amount of the whole Premium. To which, preparatory to an Answer, I beg leave to observe, That every Ship in her Voyage being exposed to the Hazard of Captors and Shipwrecks, the Amount of this Hazard, estimated before the Voyage, is to be determined by the Proportion which the unfuccessful Ships have been found, or are allowed, to bear, to the whole Number of Ships which have attempted the same Voyage in the same Circumstances. Thus suppose the unsuccessful Ships to have been one out of ten, upon a Medium, in any particular Voyage, it is then evident that the Amount of the lost, or defective Part, may be estimated to be th of the whole, or 10 per Cent of the Sum infured, upon a fair Computation. Upon Receipt of which defective Part, or of the of the Value of a Cargoe, depending upon this Voyage, any Person might undertake, without Advantage or Disadvantage, to insure that Cargoe from all Loss. But Insurers, who give their Time and Attention to this Bufiness, may justly expect some Advantage;

It is therefore reasonable for them, when they insure any Cargoe, to receive some Profit, over and above the real Amount of the desective Part, otherwise they would have no Inducement to sollow the Business. And these two, the desective Part of the Cargoe, and the Insurers Profit, both together constitute the Premium.

This being premised, It is to be replied in Answer to the foregoing Argument, that as the Premium consists of the defective Part of the Cargoe, and of the Insurers Profit for his Trouble; this last Part, or the Profit of the Infurer, is the whole which is hereby gained to the Nation: The remaining Part of the Premium, or the real Value of the Loss upon the Cargoe, according to a just Estimation, being otherwise due to our Men of War and Privateers; and which would be due to them upon a fair Computation of the Value of their Captures, or of the Loss of the French, if there was no Insurance. — This Loss, which the French Commerce is subject to, is certainly an heavy Burthen, or Tax upon it: But this Tax arises from the British Captors.—The Insurers of Britain doe not aggravate the Tax or Loss, except in the Profit allowed for their Trouble: In return for which Profit, they restrain the Loss upon every Cargoe infur'd, to the fingle Amount of the defective Part; and intercept the Hazard from overshadowing, as it would otherwise do, the whole French Commerce.

It is indeed ridiculous to imagine, according to this Argument, that the French would voluntarily tax their Commerce, and pay large Premia to the British Insurers, without finding their own Advantage in it, upon the Balance of the Account.—The French are not liberal for nothing: And all which it can be pretended we gain by these Insurances, is, not the whole Premium, but the Profit in the Premium, over and above the desective Part of the Cargoe.

However it will still probably be urged, that, although our Gain by insuring the French Ships, be no more than the Profit in the Premium, yet still this may be a considerable public Advantage upon the whole, and ought

not to be rejected.

To which it is to be answered, That this Prosit is reduced very low by the Multitude of our Rival Insurers.———It is not estimated, that our Insurers have gain'd clear to themselves, upon the Balance of their Accounts, more than I per Cent. of the Sum insured.—And they will scarce venture to assert, that their Gain in general hath amounted to so much upon French Insurances; or that they would resuse to follow the Business, for such a constant certain Prosit at a Medium.—
There are many British Insurers, who in the Course of a Year, guaranty or insure sistent thousand Pounds and upwards; of which perhaps and Pounds and upwards; of which perhaps the Part, or somewhat more, may be continually depending. Which Insurers would be well

well content to receive 1 per Cent upon the whole, or to find at the Foot of their annual Account, delivered by their Office-keeper, a constant clear Balance of five hundred Pounds in their Favor.

It is here proper to be known, in order to determine the Amount of the whole Profit of these Infurances, that the Office-keeper, or Broker, who negotiates the Bargain, receives, as his own Perquisite, 5 per Cent of the Premium; which Perquifite is not payed by the French, but by our own Infurers: And it may happen, that this 5 per Cent of the Premium may entirely exhaust the Insurers Profit. This will be, if the Premium upon an Average be 20 per Cent, and the whole Profit 1 per Cent, of the Sum insured. For in this Case, the Office-keeper deducting 5 per Cent, or 20th Part of the Premium for his own Perquisite, will deduct the whole Profit, and leave no Advantage to the Infurer. - If the Premium be more than 20 per Cent, and the whole Profit be still only 1 per Cent of the Sum infured, the Office-keeper will obtain more than the whole Profit, and the Insurer will be upon the whole a Loser. And whether it hath not been the Case in real Practice, that the Office-keepers have obtain'd the whole, or the greatest Part of the Profit, upon the high Insurances; that is, upon the French Ships, is left to our own Insurers to confider. At the same Time the Advantage in either Case, whether the Prosit be made by the

the Infurer, or Office-keeper, is equal to this Nation.

However, let it be admitted that the clear Gain of our Infurers alone upon French Ships hath been I per Cent, of the Sum infured, and that the Premium on these Ships at an Average hath been 20 per Cent. For though it hath sometimes been higher at particular Junctures, yet it hath generally been lower; And the greatest Part of the Business upon these Ships, according to my Information, hath been transacted under 20 per Cent. - In order then to determine the Amount of our National Gain by these Insurances. - Since the Premium is 20 per Cent, the Office-keeper's Perquisite in this Case will be I per Cent of the Sum insured, and the Insurer's own Profit also is 1 per Cent, therefore our whole Profit in the Premium is 2 per Cent, and the Remainder, or the defective Part of the Cargoe, is 18 per Cent. Therefore upon one Million Sterling of French Property infured, the whole Amount of our National Gain will be no more than twenty Thousand Pounds; which is no prodigious public Acquisition.

If it be still imagin'd, from the Struggle of the Insurers and Brokers, that this Sum must be less than the whole Amount of their Gain, let it be considered, that twenty Thousand Pounds annually divided amongst one hundred Persons, will yield no less than two hundred Pounds to each; which is a very valuable Article to the Persons concerned, as it is obtained

n the Manner of Commission-Money, with little Trouble, and without advancing any Money of their own upon the Occasion.— For if it be supposed that our Insurers advance a Stock of their own to support the Business, they ought certainly then to make larger Gains, though not for their Profit in the Premium, but for the Interest of the Money they advance.— At the same Time this would prove the Practice of insuring our Enemies to be excessively the more pernicious to this Nation, as expending our own Money and Credit, and what should flow in our own Circulation and Trade, for the Support of our Enemies.

But to extend the Computation. — If upon a Medium the constant clear Profit to the Infurer alone be supposed to be any different Part, as 1-1 per Cent, and the Premium also upon French Ships at an Average be 21 per Cent of the Sum infured, the whole Profit gain'd by this Nation will very little exceed the foregoing Amount: For the Infurer's Profit being 1-\frac{2}{2} per Cent, and the Amount of the Office-keeper's Perquifite being 1\frac{1}{2} per Cent of the Sum insured, the Total is 2-1/2. upon every hundred Pounds which is infured; and this upon one Million Sterling of French Property infured here, will amount to no more than 23000% which is the whole National Gain we should annually make by these Infurances according to this Estimation: - Altho' I am convinced that I have here stated too C_2 high,

high, both the Infurers Profit, and the middle Rate of the Premia.

The whole Sum which we gain by these Insurances appears thus to be very inconsiderable; and the Loss of it, supposing it to be attended with no Advantage in Return, need not exact from the Public in general, inconsolable Sighs and Compunctions. — But there is another Argument urged in their Favor, which is, That these Insurances have been proved by Experience to be advantageous, from the continual Increase of the Number of Insurers, which can only have arisen from their clear Knowledge of the Prosit of the Business.

To which I answer, First, that the continued Pursuit of any Business by a great Number of Persons is not an absolute Proof, that this Business is, upon the whole, advantageous.—For which I need only produce Gaming, which hath always had numerous Votaries; and where after a long Series of Losses, the fond unreasonable Hopes of suture

Advantage still excites the Pursuit.

Secondly, If our Eagerness to insure the French, proves the Business advantageous to this Nation, by the same Rule it may be proved an Advantage to France, from the Eagerness of the French to be insured in England.—It may here be thought, that we may both find our Advantage in these Insurances: But this cannot be, for we are Competitors in Commerce, and their Advantage is our Loss,

and reverfely. --- Therefore this Argument proves two Things to substift both at the same Time, which cannot exist together: --- And therefore it is invalid.

Thirdly, that the Infurance of French Ships may be profitable to our Insurers, is not denied: --- But this is not the Question, which is, whether it be upon the whole a national Advantage to insure our Enemies.—- There are many Branches of Business which are profitable to the particular Merchants concerned, and yet very detrimental to the Public. --- I am aware, it may be alledged, that this Business differs from the Importation of foreign Luxuries, for which Money is fent out of the Nation; whereas these Insurances draw Money hither from our Enemies. - This is to be admitted, but still the little Sum, which this Profit amounts to, may not be comparable to the prodigious extensive Advantages we lose by this Practice. --- The Owlers or Exporters of our Wool to France find their Business to be profitable to themselves, and may urge that they draw Money thereby into the Nation: But it is evident, that Britain receives by this fraudulent Commerce, much less than the French gain, and consequently much less than we should otherwise receive, if the French had not our Wool in Support of their own Manufactures. - The Case is exactly the same in our Infurances of French Ships, by which is drawn into the Pockets of our Infurers a small Sum. over and above what they repay; and there, by Advantages immensely greater are given to the *French*, and lost to ourselves, which we should otherwise gain by the Interruption and Ruin of the *French* Commerce.—But the Eyes of right Policy ought always to regard the great and extensive public Consequences, and not to be blinded by a little particular present Profit.

To enter into a fhort Detail of these Con-

fequences, it may be observed,

First, That by our Insurances the French diminish the Amount of the Distress and Ruin which they would otherwise incur; for if out of every bundred of their Merchants, eighteen are absolutely ruined, and eighty-two escape with considerable Gains, there will be a greater Quantity of Distress upon the whole, than if all the bundred are fined according to their Abilities. --- In one Case you see absolute Ruin to many, and Terror to the whole: In the other Case neither Ruin nor Terror, but a general frugal Security.

To examine further the probable Gradation of commercial Ruin which the French would have endured, without our Insurances. — If the Loss of the French Shipping and Cargoes concerned upon their first Outset after the War would have been 1.2 Parts of the whole at a moderate Computation, then the Remainder of the French Shipping and Cargoes after the first Loss would have been 1.2 Of which if 1.1 also had been captured in its Voyage homewards, the Remainder of the French Shipping and Cargoes concerned after the second

cond Loss would have been 12. — And again, if the Amount of the 3d Loss had been 1. of this 15. the Remainder of the French Shipping and Cargoes after the 3d Loss had been no more than 1. — And the Amount of the several subsequent Losses, and Remainders of the French Navigation and Property invested therein, being computed after this Manner, will be thus represented in the following Prospect.

The Amount of the Lofs . —	3 100 1	The 1st Remainder of the French Navigati- on, and of the Car- goes invested therein, after the 1st Loss) >- ⁸²)
The 2d Loss	$\frac{100}{18} \times \frac{100}{82}$	The 2d Remainder —	67
The 3d Loss —	$\frac{18}{100} \times \frac{67}{100}$	The 3d Remainder -	55 100
The 4th Loss -	$\frac{18}{100} \times \frac{55}{100}$	The 4th Remainder -	100
The 5th Loss —	$\frac{18}{100} \times \frac{45}{100}$	The 5th Remainder —	37 100-
The 6th Loss —	18 × 37	The 6th Remainder —	30
The 7th Loss —	18 × 30	The 7th Remainder —	25°
The 8th Loss -		The 8th Remainder —	27
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Thus it appears, according to this Computation, that after three Circles of Voyages, each Circle including one Voyage outwards and homewards, there would be only io of the

the whole French Shipping and commercial Property left remaining. And supposing each Circle to be completed in twelve Months, this great Destruction would be accomplished in the Space of three Years; and in a few Years more their whole Shipping and Cargoes, by repeatedly passing through our Men of War and Privateers, would be entirely captured.

To which, I expect it will be objected, that under our Infurances, there is a greater Deduction or Lofs, upon the French Shipping and Cargoes, than what I have here supposed; The Premia, including the Infurers Profit, being a Loss of 20 per Cent, instead of 18 per Cent, upon these Cargoes, and yet that the French Commerce sustains this greater Burthen, by the extraordinary Gains which their Merchants make; which Gains would be greater without our Infurances. --- In answer to which, it is duly to be remarked, that there is a very wide Difference between the two Cases, although the Deduction from the Value of the French Shipping may feem to be the greatest under Infurances. For in this latter Case the whole Loss is prevented from falling upon a few Particulars, and accomplishing their Ruin. Instead of which, the whole Amount of this Loss is computed, and the French Merchants in general pay their Contribution towards it, each according to the Amount of the defective Part of his own Cargoe. --- It is this Contribution indeed, which may be fustained by the Profits of the Commerce; and the same NumNumber of Merchants and Value circulated in Trade may be thus preserved. But these Advantages are derived to the French Merchants from Insurances; whereas otherwise, Dum pugnant singuli, cadunt universi.—It being evident, that if the whole Weight of the Loss was to be constantly poured upon a few Individuals, separately from the rest, it would effect their Destruction: And thus the French Merchants being devoted one after the other to Ruin, their Number would be successively diminished, and in a very short Time utterly annihilated.

But it may perhaps be imagined, that the extraordinary Gains of those who escape, will be continued in the French Commerce, and always preserve its Value equivalent: --- To which I answer, that the Winners, like fortunate Gamesters, who have adventured deeply, and been successful in an hazardous Game, will probably, most of them, retire out of Trade, and have the Prudence to secure the Wealth they have gained: This indeed is the common Discretion of Men of Substance, who feldom chuse to run the Hazard of becoming Beggars for any Prospect of Gain; as they are already possessed of almost all that Riches can give them, which is Ease and Affluence: --- If ever therefore they game deeply, it is upon very unequal Terms; for they are not in a State of Inaifference between Poverty and Riches; but run the Hazard of Poverty on one Hand, to acquire what they already hold,

on

on the other; which is, in Effect, to venture all, against nothing: --- It is therefore naturally and reasonably to be concluded, that the Merchants of large Substance in France would retire from Business, under such precarious Circumstances of Commerce.

Thus, in want of the Support of Infurances, the poor and unfortunate Merchants of France would be broken, and the rich Merchants would retire from Trade. And therefore the foregoing Arguments, that the same or a greater Loss is suffained under Insurances, and that the Gains of the successful may repair the Destruction of the Unfortunate, and preferve an equivalent Value in Trade, have no Foundation. — On the contrary, the fuccessful will cease to be Merchants, and escape from that Danger, which hath overwhelmed the unfortunate; - and the Dread of Ruin will deter all from engaging anew in Commerce: Thus the whole French Trade would foon be abandoned; not only Losses, as hath been already demonstrated, but Success also, as a new Spring, cooperating to annihilate their Merchants.

It may further be remarked, that from the Connections between Merchants, and their mutual Dependence upon each other, the Losses of a few would affect many; and thus the Ruin would be more swiftly communicated to the whole Body, than according to the foregoing Estimate. — And let those, who shall before object to the middle Rate of

the Premium, as being too low at 20 per Cent, remember, that if the Premium ought to be stated higher, and the defective Part of the French Cargoes be more than 18 per Cent upon a Medium, then the Ruin would advance upon the French Merchants with greater Rapidity, than hath been computed: Thus if the defective Part of their Cargoes be 33\frac{1}{3} per Cent, or \frac{1}{3} Part, their Merchants and Commerce would be immediately annihilated. -- It is evident from hence, that there hath been no Design to exaggerate in the foregoing Computation. And let any Gentleman conversant in Trade lay his Hand upon his Breast, and declare whether he thinks it possible for the French Commerce to have sublisted, if it had been constantly exposed to fuch a Course of successive Destruction, and the Losses upon it had been lest to their full Scope of crushing Particulars, without any Support to their Traders from Insurances.

What hath then given the Merchants of France a folid Credit, and an Ability under all the Hazards of their Shipping to maintain their Commerce, but Infurances? Can it be doubted, that without these they would have no Foundation lest, and must instantly fink:

--- For they could give no folid Security to any Lender. And of Course the Money which is now intrusted in their Hands, and circulated in the French Commerce upon the Security of the Restraint of the Loss, would

all be withdrawn.

The

The Consequence of this would be, that their Manusactures and Shipping at Home, and Plantations Abroad, would immediately languish and die; the Mcrchant being no more able to set them at Work: So that it appears from hence, that by the Insurance of French Ships, not only their particular Cargoes are insured, but also the whole Commercial Stock of the French Monarchy, to an immense Amount, is hereby preserved alive, and invigorated: — View then the prodigious Advantages, which the French have derived under this War from Insurance.

It is here always to be remembered, that as the French and We, are Competitors in Trade, almost all which is preserved to them, is intercepted from Us: --- This is evidently true in Regard to their Woollen Manufactures, and to their Sugars, Fishery, and the greatest Part of the Produce of their American Plantations. - It fully appeared in the Year 1719, when the Plague of Marfeilles had stopped the Vent of the French Woollen Manufactures, that the Foreign Demand and Confumption of ours, was thereby vaftly increased: And it is plain, that before the prodigious Increase of the French Sugar Colonies, we vended large Quantities of Sugar in the Baltick, Holland, Germany, and the Mediterranean; which Markets have been fince fupplied by the French: And that now, if their Sugar Colonies were ruined, our own would be almost proportionably increased.

How

How surprizing an Effect their Loss, and our Gain at the same Time, will have upon the Proportion of Trade and Wealth between the two Nations, is sit to be particularly explained. — For suppose the whole Value of the British Trade be to the whole Value of the French Trade, as 3 to 2; — let now the French lose half of theirs, and let Us gain it; Then will the Proportion be as 4 to 1 in our Favor. — Again, suppose the whole Value of the English Trade to be to the whole Value of the French Trade, as 2 to 1; and let the French lose one half of their Trade, and let Us gain it; then will the Proportion be, as $2^{\frac{1}{2}}$ to $\frac{1}{2}$, or no less than 5 to 1: — How pernicious then is that Commerce, which hath prevented such great Effects in our Favor!

There is a third Argument brought in Support of our Admission of these Insurances, which is, That it is right Policy in any Commercial State to deal in all Articles of Trade, and to six their own Country the great Magazine of all Sorts of Commodities; in the same Manner, as judicious private Traders keep many Commodities, by which they are likely to gain little, in order to preserve the general Resort.

to their Storehouses.

To which it is to be answered, that the Case is not similar: --- For considering Britain as one Trader, Holland as another, and France as a third Trader; it may be right indeed for either of them to have in their Storehouses, not only the Commodities, which are

in general Demand, but some of those also which are seldom required, provided these last exhaust not too much Property. --- But will it therefore be prudent in any private Trader to insure the bad Debts of a rival Trader, and to support the Credit of his Competitor, from whose Failure he should draw the whole Business to himself? — This last is the Case of our insuring the French Commerce.

It may even happen, and is really the Fact, that not only the British Nation in general, but even the British Merchant himself, who is the Insurer, shall be a Loser by this Business: For considering this Insurer, as a Merchant, he sets up and supports a French Merchant, to be his Rival in Commerce, and actually to undersell him, in most Cases; and thereby he himself loses excessively more, than

his little Profit by Insurance.

There are some Gentlemen, upon this Occasion, who sall into a Course of declaiming against all Commercial Prohibitions, and Restraints; and have a Creed, which they emphatically repeat, that the Current of Trade should be free, and not interrupted by any Obstacles. —— Such Gentlemen appear to have no Conception of the Wisdom of the Act of Navigation, without which the Dutch would supply the Wants, and receive the Produce, of all our American Colonies: They have no Notion of our checquing the Importation of French Linens, and Silks into this Island, without which our own Linen and Silk Manufactures

factures would be immediately ruined: — It is indeed true, that the Current of Trade ought not to be ftopped, but it ought to be prevented from flowing into wrong Channels, and to be directed into such as are right. Some Restraints and Prohibitions in Commerce are therefore neither new, nor dangerous Expedients; and any Argument against our prohibiting the Insurance of French Ships, from the general Topic that all Prohibitions whatsoever are bad, appears to be quite invalid.

There is a fourth Argument urged in Favour of these Insurances, which is, That we are now possessed of almost this whole Business, And that as Trade is of a delicate Nature, it behoves us to consider, whether by checquing any Branch of this Business, we may not drive the whole from amongst us, and be at last obliged to depend upon the Courtesy of Foreigners

for being insured ourselves.

This Argument hath already been answered in general, by shewing, that Trade is not of so delicate a Nature, as not to suffer some Prohibitions and Restraints.—On the other Hand, the true Spring and Principle of Trade is the Prosit of the Trader; and as the vast Quantity of our own Shipping is a very extensive Field for Insurance, and the Prosit in the Premium a sufficient Incentive to this Business, it is no more to be doubted, that it will always be pursued in Pritain, than that Glass, or Iron, or Earthen Ware will continue to be sold, whilst a sufficient Prosit is to be gained by

by the Seller. — Add to which, the Establish. ment of several Corporations of Insurance amongst us, with ample Stocks, is in reality the Establishment of perpetual Funds for supporting this Business.

Again, this Argument feems not to be grounded upon Reason, but upon Conjecture, and Terror: For it is wholly built, not upon present Facts, but upon future imaginary Mischiefs. - And yet we need not be much terrified neither: --- For if these Foreigners in the Clouds, who are to obtain all the Business of Infurance, and upon whose Courtesy we are to depend, should not be courteous, then They also will drive this delicate Business from them, and we shall recover it again. --- But if it be faid, that in the mean Time, that is, in the Interval between its Retreat from them, and Establishment with us, our Trade may be ruined for want of this Support, it is what I defire may be well remembered; and that by the same Rule, We now, who are in Possession of this Business, may utterly ruin the French Commerce.

It is further to be observed, that the whole Amount of this Argument, when stripped of its Terrors, is no more than this, That we are now possessed of both the good and the bad Part of Insurance, and therefore we ought not to attempt to prevent the one, for fear of losing the other. Which is an Argument against all Regulations whatever upon any Subject; and would, if it was admitted, put a Stop

Stop to almost all the suture Business of the Legislature.—If it could be shewn indeed, that the Iusurance of French Ships is so intimately blended and mixed with the Insurance of our own Ships, that we cannot reject the sormer, without rejecting at the same Time our own Ships, there would be some Pretension to Reason in the Argument: But it is evident that our own Ships and the French Ships are no more dependent on each other, than Jamaica and Martinico; and that to distress the French Navigation will be so far from hurting our own, that it will be giving ours the greatest Encouragement.

The fifth Argument, and which hath generally been esteemed of the most Weight, is, That if we dont insure the French Ships, the Dutch will insure them, or the French will be-

come their own Insurers.

The Gentlemen, who use this Argument, or rather Excuse, seem to admit, that it would be bad Policy in us to insure the French Ships, if their Insurance could be prevented; but they urge, that the Dutch will insure them, if we dont, and therefore that it is prudent in us to acquire the Prosit, as the Evil cannot be remedied.

To which I answer, first, that it is not so certain, as may be imagined, what the Dutch either can, or will do in this Case; — But whatever Conjectures may be made in Regard to the suture Conduct of other Nations, it is our Business at present to act rightly and consistently ourselves; and then it is the most probable

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Conjecture that the Dutch will follow our Example. — The Truth is, our Infurers feem very willing to divert the public Attention from themselves, by thus accusing their Neighbours; or even frequently by throwing the Blame upon our own Legislature; and demanding, — If it is an evil Practice, why is it not prohibited by Law? Though in the next Breath declaring, that the Legislature ought to make no Commercial Prohibitions.

However, to examine this Excuse, the Amount of it is this, that we are to commit an Evil, least the Dutch should commit it. --- 'Tis easy to see, that this Method of arguing, if it should be allowed, will justify the committing of almost any Iniquity, upon the Presumption that if you don't do it, it will be otherwise committed. — Upon this Principle, our Insurers might sell Naval Stores or Provisions to the French, and exculpate themselves, by urging, that they gain a Prosit, and that if they did not sell these Stores, the French would obtain them from the Dutch, or the Baltic.

In like Manner, our Insurers might subferibe to the French Loans, and alledge that they gained good Interest for their Money; and that if they did not subscribe, the Dutch or the Venetians would, or the French would subscribe themselves.—And in short, upon this Principle, for the Sake of a little present Advantage, may be committed the greatest consequential Evils.

It is faid, that the Venetians or Dutch will insure the French Ships, if we do not; and

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this is mentioned as though, our Refusal to infure the French Ships would be to put the Commerce of France to no Inconvenience. - In Answer to which, I say, that before it appears that the Dutch and Venetians will insure the French, it must be proved that they can do it; for it will require the new Engagement of a very large Body of moneyed People in Holland in this Business; to which these new Insurers will be Strangers at first, unacquainted with the Adjustments of Losses, and diffident of the Prudence of hazarding their Substance in such Undertakings; which Difficulties, and Anxieties, are not diffipated at once, but by Time and Experience. -It feems therefore not cafy to raile in an Instant fuch a Body of new Insurers in Holland, or elsewhere, as may be able and willing to undertake the Infurance of French Ships. And in the mean Time upon our Refufal, the French Commerce would languish for want of its usual Support.

But if the French can be insured as easily, and firmly in Holland, as in England, why then have they so remarkably preferred the British Insurances? — Is it not true, that the French have no Considence in the Dutch Insurers? From whom Losses are not apt to be recovered, till after much Wrangling, and Delay. — Would it therefore be no Distress to the French to be forced only to depend upon Dutch Insurers; to be intercepted from their accustomed desirable Market in England; and

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to have no other Option, but either to infure themselves, or to sue to the Hollanders?

It is a known Fact, that the French procure a large and constant Body of Men for their Armies from Swifferland; will it be taid, that if the French were intercepted from this Supply, it would be equally easy for them to obtain other Troops, in their Stead, from Italy, Germany, or Holland? Would it not intercept them from their greatest Resource for Foreign Troops? And if they could raise an additional Number in these Countries, equivalent to the Swi/s, would they not be obliged to give higher Levy Money to the Germans, Italians, and Irish, when they wanted more Men from them, and were confined only to their Markets? - It is the same in Regard to Insurances, the French have almost wholly relied upon England for this Support, and if they were now excluded from hence, it is evident they must give higher Promia to the Dutch or Venetians; in the same Manner, as a prodigious new Demand for a Commodity at any Market, will certainly raise the Price of that Commodity.

If the French therefore can be insured by the Dutch, it will be at a greater Expence, and under many new Disadvantages; — but it is said, that the French upon sinding Difficulties abroad, will insure themselves. — How this is to be accomplished does not appear: — In the Midst of the Distress of the French, and their Loss of all Credit, how a large Body of

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moneyed People are to rife up amongst them, and instantly to establish Offices of Insurance, is not evident; these require Time and Experience to be rooted and grow, and cannot fuddenly acquire a general Confidence. - The French Court hath no Money to spare at prefent for these Purposes. And whether the French Merchants would have any Faith in fuch a Support, or would not be tender of exposing the Amount of their Dealings to the Officers of the Crown, is much to be doubted. - It is true, that the Public Benefit is a very strong Motive to any Undertaking; But it is not from thence certain, that We shall immediately establish a grand Fund for our Herring Fishery: For it is not a conclusive Argument, that a Measure will be pursued on either Side, because it is right Policy.

But to return to the Dutch, admitting that they can insure the French Ships, it is not absolutely clear, that they will do it; they are fenfible of the Evil, and know of what Importance it is to diffress the French; --- And why is it to be laid down as an incontestable Certainty, that no Remonstrances from hence, no Conviction in themselves of the Importance of the Mischief, shall prevent their engaging in this Practice, after we have honeftly led the Way, and given our Refusal? --- If any French Ships are at present insured in Holland, is it not probable, that their Infurers imitate ours in their Excuse; and urge, that if they don't infure these Ships, the Englilb

both Sides are struggling for a little pitiful Gain, which neither of them will willingly relinquish, and laying the Fault upon each other, the public Efforts of both States to humble their common inveterate Enemy, remain su-

perseded.

The Evil at present lies principally at our own Door; it is therefore ours, to assume the Post of Honour; and it is highly probable that the Dutch will cordially sollow our Example in making the same Resusal; — 'till it shall appear otherwise, they have Reason to complain of an Accusation, on our Part, which lays to their Charge, not so much what they have done, as what they will do: The Accusers all the while acknowledging their own Commission of the Male-Practice, and pretending to vindicate themselves by this Assume Theorems.

But, if upon our Refusal to insure the French Ships, the Dutch shall insure them, which we cannot certainly know, till we have made the Resusal, nor is it probable will happen upon Remonstrances from hence being made against it; yet even in this Case it has been shewn, that the French Commerce must suffer by being excluded from our Insurance; and that the vast new Demand for Insurances in Holland would excessively raise the Premia in that Market: — This Argument therefore, which supposes, that the French can without Inconvenience turn themselves

from us to the Dutch, appears, at all Events,

not capable of being supported.

There is a 6th Argument urged against any Attempt to restrain this Practice; which is, That it is impossible to prevent it by ptohibitory Laws, and that our Insurers having tasted the Profit, will pursue the Practice; the secret Communication between Merchants at distant Ports, giving them constant Opportunity, when a Business is prohibited at one Place, of transacting it with the greatest Fa-

cility at another.

To which I answer, first, that it is not to be supposed that Gentlemen here of Character and Fortune, who may now be engaged in this Business, would allow themselves, for the Sake of a little Gain, to act in Opposition to the Laws and Advantage, (after they were both clearly described) of their Mother Country. — And Persons of small Fortunes, who now probably transact a great Part of this Business, and appear responsible at Home, will not be able to est ablish a Fund of Credit for the Support of it Abroad.

Secondly, That even imagining Persons of real Substance should design to pursue the Practice, they are not all of them, nor the major Part, at present concerned in Commerce at Lisbon, Leghorn, or Amsterdam; nor can they eafily and immediately establish a Communication with these Ports, or find proper Correspondents at once there, to whom they can confide their Property and the Management

of this Business. - Besides most Insurers chuse to be informed themselves of the Nature of the Voyage, the Condition of the Veffel, the Character of the Captain, and of other Circumstances; nor, without their own previous Knowledge and Approbation of these, are willing to hazard their Substance. - But supposing these Difficulties to be all removed, yet the Establishment of a Fund of Credit abroad. and the Commission Money to Correspondents for negotiating the Business, would be attended with new Expence, which must aggravate the Premium, and confequently the Burthen upon the French, upon whom all these additional Charges must in the End be imposed.

But if it shall still be infisted, that notwithflanding these Interruptions, and many more, our Infurers will continue to pursue the Business, and that a Probibition will be absolutely ineffectual, I beg Leave to observe, that it then plainly appears that the last Argument, which alledged that they purfued this Practice, because if they did not, the Dutch would, is a mere Excuse and Evasion. - And upon the Whole, I say, whether a Prohibition shall be effectual to restrain our Infurers, or shall not, from pursuing this Practice, it is still right to try the Experiment. -For if it shall prove effectual, your End is anfwered; and if it shall not, you will lose nothing yourself, according to this Argument, and

and at the same Time will raise the Premia

upon your Enemies.

There is one Argument more, which I have flarted to my own Mind, in Favour of these Insurances, and as it seems to me at least equally potent and subtle with any of the sormer, I shall fairly exhibit it, with what appears to me to be a just Answer.

This is, That it being wrong Policy in the French to be insured abroad, It is therefore right Policy in Us to be their Insurers; what is detrimental to them in the Dealings between

both States, being our Advantage.

To which I answer, that in right Policy the French certainly ought to erect Offices of Insurance at Home, and not to depend upon the Mercy of Foreigners for this Support; but until such Offices are established amongst themselves, it is a Benefit to them to be insured abroad. — And here let it well be remarked, that the chief Reason why they ought not to depend upon us for insuring their Ships, is, because we may take this Security from them in a War; therefore as this is the Blow which they ought to dread, it is the Blow which we ought to give them, at this Juncture.

Again, fince the French ought in right Policy to erect Offices of Insurance at Home, if they have not hitherto erected them, it is not our Prudence quietly to insure their Ships, and to give them Leisure to rectify their bad Policy: But we ought to take the present Advantage whilst we have it, and to withdraw

this Security from them, before they withdraw their Dependence from us; which it is possible they may gradually do in a Time of Peace, without Inconvenience.—Therefore, it being the right Policy of the French to insure themfelves at Home as soon as they have Opportunity to effect it, this ought to be a Reason to us for suddenly excluding them at once from being insured here, before they are pre-

pared.

To this I beg leave to add, that the Business in War is to use every Advantage and Superiority to distress your Adversary, the perhaps you may awaken him thereby to a new future Attention to his Interest in a particular . Article; for you are to be supposed to acquire such Power by using your present Advantages, as to force him to yield to you at once more than you can expect to obtain in Futurity by leaving his Negligence unroused. Thus if at present by refusing to insure the French, we should force them into a Distress, which might oblige them to fue for Peace only three Months sooner, than they would do otherwise; our Advantage from thence, in the faving of Expence only, would be greater than the present Value of our Prosit by insuring them in insinitum. — Not to mention our Advantage otherwise, in the Increase of our own, by the Ruin of their, Commerce.

However as I conceive this Argument, that we ought not to force our Enemies to rectify their bad Policy, nor rashly to deprive ourselves selves of a Branch of Profit which we may long continue to posses, is the latent Argument to be used in Favor of these Insurances, I shall state it in the strongest Light by the following Instance. - Imagine that in Time of Peace the French neglected to encourage their own Shipping, and fuffered us to be the fole Carriers of all their Manufactures and Produces; this would evidently be wrong Policy in them, because it would be trusting the whole Support of their Commerce to our Courtefy, besides giving us a Profit, which ought to be distributed to their own Navigation: It would therefore be right Policy in us to receive this Profit, and at the same Time to hold the French Commerce at our Mercy. But suppose in this Situation that War should arise between England and France, are we then to neglect the Power we have in our Hands, and still to circulate the French Manufactures and Produces in our Shipping? Or is the mean Fear of losing one little Branch of our Profit, to withold us from ruining the whole French Commerce. — In War no Force can be exerted, nor Battle be fought, without some Loss to the Victor: But if by suffering a lesser Mischief yourself, you can ruin your Adversary, you gain the entire Superiority. It is then, you are to fix this Superiority, by a proper Treaty; and to force from your Enemy such solid Concessions, as may be an ample Equivalent for any Thing he may withold from you for the suture, by rectifying his Errors.

If War be made otherwise, and you are not to exert all the Power you have, for sear of relinquishing a small Profit, whilst at the same Time by relinquishing it, you will do your Enemy an irreparable Mischief, you avoid gaining the Point, which ought to be your sole Object; that is, Victory. And you neglect to possess yourself of the whole Commerce of your Adversary by your own Force, for the Sake of obtaining a Profit upon a small Part of it, during his Pleasure.

It may perhaps here be demanded, Whether, as the French are our constant Competitors, right Policy permits us, in Peace, to in-

sure their Commerce?

To which I frankly reply, that confidering the Insurance of Goods as a Commodity which we produce, and which may be fold at an high Price to our Neighbours, it does not therefore follow, that it will be right to export this Commodity, even in Peace; for there are many Articles of our Produce, which the Wisdom of the Legislature hath prohibited to be exported: As particulary, Sheep, Wool, Woollen, Yarn, Fullers-Earth, Untanned Hides or Skins, White Ashes, British Tallow, Frames or Engines for making Stockings, or other wearing Necessaries, and other Articles: All which have been evidently prohibited upon the right Political Principle, of preserving to ourselves the Benefit of manufacturing our own Materials, and also such other natural, and acquired Advantages of our own, as our Competitors cannot

cannot obtain, but by our Courtefy. And upon the same Principle, if the *Infurance* of *Ships*, which is an acquired Advantage, we now eminently possess, and which is the Support of Credit, Navigation, and Commerce, could not be raised and cultivated in Peace by other States, it ought absolutely to be prohibited to be exported.

But, as I suppose it to be in the Power of the French, gradually to plant Insurers at Home:

— If they shall be willing to insure themselves in England in Time of Peace, it seems to me that we ought to insure them for two Reasons; because they will pay us a Prosit, which they ought to keep to themselves: And at the same Time will put the Support of their Commerce in our Power. But if They shall chuse to be insured here in Peace, and We take no Advantage of it in War, we release them out of our Power; And act as wisely as those, who can suddenly disarm their inveterate Enemy, and yet continue to surnish him with Weapons.

Having thus made the Distinction upon this Question, which appears to me just; and having stated before in their sull Force, all the Arguments, which have occurred to me in Favor of this Insurance in War, I shall now attempt to explain some extensive Evils, which evidently flow from this Practice, over above what have already appeared.

It is then easy to observe, that our Insurers by this Commerce with our Enemies, are ren-

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dered bad Subjects to their Country.—For as Self Preservation will be apt to prevail over all other Motives, they cannot but repine at the Capture of the Enemy's Ships, and rejoice in their Escape; and thus it is the melancholy Essect of this Practice, to render many of the most active and vigilant moneyed Persons amongst us, averse to the Success of the Arms of their Country, and anxiously wishing for the Deliverance of its Enemies.

Upon this Occasion it is not to be suppressed, that Suspicions have been held, that the French have obtained Intelligence of the Stations of our Men of War from the British Insurers; and it is certain that our Insurers have strong Temptations to contribute to the Escape of the Ships they have insured. The Fact really is, that Intelligence is continually passing between them and the French from the Nature of their Dealings; it being evident that in order to shew the Hazard of a Capture, our Infurers must point out the Squadrons and detached Vessels of ours, which will be liable to intercept the Enemies Ships in their Passage. — This will be expected as reasonable, and fair, in order that the Premium may thereby be equitably ascertained. — It appears thus, that there is some kind of Necessity under this Dealing, that the French should be inform'd of the Force, and Number, and Stations of our Men of War, by our Infurers; - nor can it be doubted, that fuch Information is properly applied by

the French to the Security of their Commerce.

There are however some Gentlemen, who argue that this Intelligence is reciprocal; and that, as the French may serve themselves of it to escape, so on the contrary we may serve ourselves of this Intelligence to make Captures.—But the Case is not equal; for the Intelligence from hence goes directly to the French Merchant, whereas the Intelligence of the French Ships is not fent directly to the British Admiralty. - On the contrary, it would be esteemed base and dishonourable in any Offices of Insurance here, to divulge their Accounts of the French Shipping, expressly for the Purpose of their being captured; - when at the same Time the French Merchants will not be blamed for applying the Intelligence they receive from hence to their own Preservation. -It is indeed true, that the Voyages and Values of the French Ships may be known from our Office-keepers, whilst they are confident no Use is to be made of any Inquiry, independentof their own Business; but if once it was perceived that our Admiralty was attentive to collect Intelligence in this Manner, it would be instantly concealed by our Insurers; and sucl: false Lights would be held out for the future, as would confound, instead of direct, our Cruizers. — For to remove all Shadow of a Doubt upon this Subject, I say, that our Insurers will give Intelligence to the French of the British Cruizers, because it will raise the Premium; and that they will not give Intelligence to our Cruizers of the French Ships, because it will promote Captures. — Since therefore the English Cruizer is not equally instructed on one Hand, in Opposition to the French Merchant on the other, it appears evidently that the Intelligence is not reciprocal.

It is further not to be concealed, that the French have an absolute Advantage, from this Article of Intelligence, not only for escaping, but also for being captured. — If a few of their Ships, or Part of one Ship, destined to a particular Voyage, be infured here, the Information they may obtain from England upon this Occasion, may be applied to the Security of the Rest, which are not insured. - And further, how practicable is it for the French to infure any Sums, upon the Terms of Interest, or no Interest, on Ships where they have little or no Cargoe, and to order fuch Ships to fleer their Course in the direct Path of our Cruizers. — In which Cafe for the Payment of every 201. in Premia, they are fure to recover 100 L. from our Infurers. — And this is what is faid to have been lately committed upon Ships fitted out at Bayonne, upon which no Cargoes were shipped, and considerable Sums were here infored.

Insurances upon Interest or no Interest, in the Cargoe, have for Plea, I presume, the avoiding of Trouble and Disputes in ascertaining the Right to the Property; upon the same Principle as Goldsmiths and Bank Bills are made payable to the Bearer, without surther Inquiry. — This, I apprehend, is the strong-

est Argument in their Favor; but there is evidently this Difference, that in Regard to fuch Bills, there is an indifputable Property belonging to the Drawer of the Bill, though how the Bearer obtains the Possession of it, is uncertain: — Whereas in Infurances of Interest or no Interest, there may be no Property belonging to any Person; - besides in the Case of the Bills, the original Intention is obtained and preserved, which is the easy Circulation of Property: — But Infurances having been originally calculated, and in their Integrity still adapted, to the Support of Navigation, and Commerce, may by this Application of them be directed to the Destruction of Shipping; and deviate intirely from being an Encouragement of Trade, into a Temptation to Frauds in Navigation and commercial Abuses.

This Method of Insurance also, having no Foundation in Property, carries with it an Absurdity, in engaging to secure what is not standing out upon Hazard, nor really existing; and consequently falls into a downright Scheme of Gaming, where the Insurer and Insured wager together a particular Sum respectively, upon the Success of a Voyage: It is therefore in Reality liable to the same Objections, as Gaming; and this Method of Insurance upon Interest, or no Interest, has therefore been wisely prohibited by a late Act of the Legislature, in Regard to all British Ships; but for some imaginary Reasons the

Prohibition was not extended to the Ships of Foreigners; which feems, as though it was of Concern, to prevent our being defrauded by each other, but that our being defrauded by Foreigners, was not to be interrupted.

There is however one Circumstance urged in Favor of this Method of Insurance upon Foreign Ships, which is, that British Property is often shipped in the Spanish Galleons; and though it lies covered under Spanish Names, and the Amount of it cannot be exposed, that it ought not to be excluded from the Security of Insurance. — To which it is to be answered, that this is only a particular Case of a very narrow Extent; the British Property in these Galleons being not one twentieth Part of their Value: And as this Indulgence cannot be granted without opening a Door to exceffive Frauds, and submitting ourfelves, in an unlimited Manner, to the Mercy of Foreigners, it must be refused. - In the mean Time, the British Merchants concerned in these Galleons will stand upon the same Security with Foreigners; and if they are captured, it will be by ourselves, and in that Respect no Loss to this Nation. — It might be added, that this Objection cannot decently be made by those, who insist that these Insurances may be made elsewhere, if they are prohibited in England. — But, totally to obviate the Objection, either our Insurances are necessary, or are not, to this Commerce; - If they are not necessary, then the Distress of the

the British Merchants, and consequently the Objection, vanishes. — But if these Insurances are necessary, and this Commerce by the Galleons will be distressed and ruined without them; let it beremembered that nineteen twentieths of the Loss will fall upon Foreigners; and of this four sifths at least upon the French; — and thus a strong Reason emerges from hience, why these Insurances in England ought to be prohibited; — especially if it be considered, that the Stop of the Galleons would very largely increase the private Trade from Jamaica to the Spanish West-Indies.

It deserves solemn Attention, that our Infurers, in Reality, oppose all the Efforts of the State to destroy our Enemies: — For whilst our Admiralty is designing the total Capture of the French Ships, and exerting the Maritime Force of the State to ruin the French Commerce, our Insurers step forth, and agree with the French Merchants to guaranty their Commerce; and that their Loss shall not exceed 15, 20, or 25 per Cent, or whatever is paid for the Premium, from both the Sea and our Captors. — So that they actually intercept the Blow meditated by the Government against our Enemies; and, upon a certain Bribe being paid to themselves, place the French Commerce in a State of Security.

Put the Case, that the French have entirely insured any of their outward or homeward-bound Fleets, as their late St. Domingo Fleet is supposed to have been, at any Premium, as

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suppose 20 per Cent. upon a Medium. Imagine now, that the British Ministry, or Admiralty, by the Interception of a French Pacquet, or by any other Intelligence, are informed, that the Rendezvous of the whole French Fleet is to be in a certain Latitude; and that a Squadron of British Men of War may be so stationed, as to be morally certain of destroying, or taking the whole French Fleet. — An Event of this Sort will shine in the Gazette, and be celebrated with public Illuminations. — But what will be the Confequence? — It is evident, that if the French Flect be destroyed, our Insurers are responsible for it to the French: Therefore, in the Case of the Destruction of their Fleet, even upon a fair Infurance, we shall have the Value of all this Fleet to pay to the French; towards which our Infurers have only received # Part, for the Premium. — Whence it appears, that there will be a clear Loss to the British Nation of 4 of the Value of the whole French Fleet, from this Event.

But suppose that the French Fleet, instead of being destroyed, is all captured; — our Captors then gain the whole from the French, and the French recover again ‡ thereof from our Insurers: — So that upon the whole, we acquire only ‡ Part of the Value of this Fleet, or the Premium, which we should have acquired, if this Capture had not happened. — Thus upon the Supposition that the whole French Fleet is insured, we shall neither gain

nor lose by the Capture: — Therefore the Destination of our Squadron to this Expedition, at the best, will be absolutely useless; and the public Treasure and Strength in Money, and Ships, and Men, to the Amount of perhaps 2, or 300,000 l. will have been all wasted and squandered away, to no Purpose,

upon this Event.

It is therefore high Time for a ferious Enquiry, whether under the present Practice of insuring the French Ships, the greatest Part of our public Naval Expence, so solemnly provided, and appropriated by the legislative Body of the Nation, may not, upon many Occasions, be fruitlesly directed: For after any French Ships are insured here, it is ridiculous to employ our Maritime Strength in taking these Ships, fince then all the Loss will fall upon our own Insurers. -- It is indeed certain, that the more of our Enemies Ships we take, the higher the Premia will be raifed upon them in future Voyages: But in Regard to a present Voyage, which is infured, the Premia, having been fixed and paid, are not at all affected by the Capture. - And after any Fleet of French Ships have been here infured, the Success of our Naval Force in destroying that Fleet, will be our National Loss, to the Amount of the whole Value, excepting the Premium; and our Capture of that Fleet, though accomplished with great Expence, will be entirely infignificant to us, upon the Balance of the Account of our Insurers.

It feems very extraordinary, that any private Subjects, in a Time of War, should assume to themselves the Prerogative of limiting the Force of the State, and actually enter into an Agreement with its Enemies, to secure them from all Damage beyond these Limits; or, which is equivalent, to indemnify them, upon the Payment of a fixed Sum, from all Damages. — But it may be answered perhaps, that however strongly I may turn and point this Objection in Words, yet these Insurances are sounded upon wise commercial Maxims, and avail upon the Whole, to the Advantage of the State. — If this be so, and the Practice be justifiable, I must beg Leave to draw some natural Consequences from it, which perhaps have not been observed.

If it be right then for us to insure any of the French Ships in Time of War, it is more right to insure them all. — Imagine now the Amount of the British and French Stocks annually invested in Trade and Navigation, and the Premium upon each, as settled by the Insurers, to bear one to the other, any given Proportion: Thus, as the real Case is, suppose the French Stock to be two Millions Sterling, and the Rate of Insurance upon it, to be settled at 20 per Cent. upon a Medium, and that the British Stock is four Millions Sterling, and the Rate of Insurance upon this to be 15 per Cent. at a Medium — Then since 20 per Cent. upon two Millions amounts to 400,000 l. this will be the Estimate of the annual Loss

upon the French Stock, or the Amount of the annual Demand of the British Cruizers, together with the Hazards of the Sea, upon the French Commerce. — After the same Method 15 per Cent. upon four Millions, or 600,000 l. will be the annual Loss upon the British Stock, or the Amount of the Annual Demand of the French Cruizers, together with the Hazards of the Sea, upon the British Commerce. — Let now the whole Stock of each Nation be infured at these Rates by the British Insurers; upon which consequently a Cessation of all Captures, or what is equivalent, an Indemnity from them, is settled by these Insurers; and Great Britain upon the Refult of the reciprocal Demands between the two Nations, as fixed by these Gentlemen, is awarded to pay annually to France the Sum of Two Hundred Thousand Pounds as the Balance of the Account. - Thus you have, from these Principles and Practices of our Infurers, a Neutrality by Sea effectually figned, and the Naval Superiority of Britain absolutely relinquished, upon these scandalous and unequal Terms, to her inveterate Rival and Enemy.

If this Neutrality at Sea be not totally and entirely accomplished, it is no Fault of our Infurers, who do all in their Power to compleat it, and have brought it to be very little short of Persection. — But these Gentlemen may perhaps offer to surmise, that, even supposing the whole British and French Commercial Stocks

Stocks to be insured, according to the foregoing Rate, it does not follow that the annual Balance of Two Hundred Thousand Pounds is paid to the French. — To which I answer, that if our Infurers take more from the British Merchants, than the just Amount of their Losses, it is very unkind Treatment. To extend all possible Lenity to the French Trade, and to load our own with exaggerated Premia, so as upon the Balance settled by these Gentlemen of the Naval Losses on both Sides, to give the French Commerce a great and unfair Advantage, is a Conduct not to be boasted; nor, I presume, any Part of that National Benefit, which they alledge to be derived to us, from this Practice. - And I would now beg Leave to ask any Advocate for these Insurances, whether he thinks this Adjustment of the Naval Powers of both States, and a Cessation of Damages at Sea, or an Indemnity from them upon the Terms of an annual Burthen of Two Hundred Thousand Pounds upon our Trade, more than upon the French Trade, be for the Honor, and Advantage of Britain? Or whether any private Subjects can justify themselves in making fuch an Adjustment?

But if it shall be said, that as we have more Ships, our Trade is more liable to be captured than the French, it is to be remembered also, that we have more naval Force, to protect ourfelves, and to annoy our Enemies; — And this Argument, if admitted, would prove, that.

that, the greater our Maritime Superiority, the more subject we are to the Power of our Adversaries; which is a manifest Absurdity.

It is evident, that under this Practice, the just and accustomed Seat of Power and Authority in the State is entirely subverted; and the Board of Admiralty of Britain, are rendered in Effect, a Set of Under-actors to the Board of Insurers; and only make Fluctuations in the Rate of Insurance, which the last manage. - In Spight of all the Efforts of the former, the Board of Insurers, will indemnify from all Damage, at a Price fixed, any private Vessel, or Fleet, they please, of our Enemies; and all, which our Admiralty can do, is only, occasionally, to disturb the Premium; which may be either a Benefit, or Disadvantage to our Infurers, as it shall happen. Nay even, in Regard to these occasional Fluctuations of the Premium, I don't doubt, but our Infurers can also ascertain their Amount; and many of them would now fix a Price, at which they would grant an Indemnity to our Enemies, for any Voyage proposed, during the whole Course of this War, against all the future Efforts of our Admiralty. - This is certainly to subvert the Order and Direction of the State, and to turn the most important Bufiness of it, the Intelligence which shall be obtained, the Plans which shall be formed, and the Execution which shall be effected, into Farce and Ridicule; And is founded upon this Principle, that a Set of Individuals in a State

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may act independently, and even in full Opposition to the public delegated Authority and Direction of that State, provided it shall redound to their own private Emolument.

Imagine that the Farmers General of France should enter into Bargains with the Dutch, and undertake to insure their Towns against all the Efforts of the French Armies; and should send continual Intelligence to Holland of the Destination and Force of all the detached French Parties, how would the Authors of fuch a Conduct be rewarded in France upon their Detection? Would lit, be allowed them in Excuse, that there was no actual Law to prohibit the Practice? Or that if they did not, the English, or the Dutch themselves, would infure these Towns? Would they not be made to know, that all Communication and Commerce with the Enemies of the State was probibited, much more to restrain and limit the Efforts of their Country against these Enemies? - It would be taught them, that the Superiority of a State, if duly exerted and continued, included absolute Victory, and was not to be fettled, by Brokers, as the Balance of a Mercantile Account.

But it will perhaps be asked, — Whence all this Clamor against our Insurers? — Do they receive less from the French for insuring their Ships, than the Amount of their Losses, upon a just Computation? Nay, do they not actually receive more than this Amount, by their Profit in the Premium? This is all very true;

but I beg Leave to ask some Questions in Return. — Do not our Insurers ascertain beforehand the Amount of the French Losses? Do they not permit the whole Body of the French Merchants to contribute to this Amount, each proportionably to his respective Quota in Trade? Do they not secure each Merchant from further Loss, upon his paying his fixed Contribution? And is not this actually to restrain the Weight of these Losses from crushing particular Merchants, and to rescue the whole Body of them from the impending Terror? -And is this no Alleviation of their Evil? Is it not the constant Salvation of many Particulars, and the fole Foundation of CREDIT to the Whole? And ought there not to be a Clamor against this Practice?

It may be said again, Suppose the Premia paid here upon French Ships to be 33; per Cent, or ; of their Value, then our Insurers are so far from saving the French, that they do in Reality capture one of their Ships out of every three, which is more than have been actually taken by our Cruizers: To which I answer, without objecting to this high Rate of the Premium, that all this is true, and yet that Insurances are the absolute Support of the French Commerce. For it is evident, according to this Instance, that without Insurances one French Merchant out of every three, would be successively ruined; and the two who are to escape would be overwhelmed with Terror, and destitute of all Credit, un-

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Whereas by the Aid of Insurance, by ascertaining and limiting the Amount of the Loss, and by permitting each of these Merchants to pay their Contribution towards it, which the Profits of their Trade will bear, they are all three preserved, have a solid Foundation of Credit, and are enabled steadily to pursue their Commerce.

The French seem to have gained an entire A-scendancy over our Insurers; and may variously direct it, with great Advantage, to their Security. — Thus imagine, that out of a large Fleet of their Ships, they insure only twenty, or thirty, and all these in England; if a Squadron of our Men of War should come into View of this Fleet, what is more easy, than to drop the insured Ships successively in their Way, and thus to procure to the rest Leisure to escape; — in which Case, we shall have no great Reason to boast of our Captures.

If, again, as the French are admitted to estimate their Ships at what Value they please, they insure their outward-bound Ships laden with Stores and Provisions at the real Value of such Provisions, and no more, in France. This however will probably be almost double of their Value in England; and if, afterwards, these Ships are taken by British Cruizers, our Insurers must pay to the French, twice as much, as our Captors gain: — This is the Case of almost all the French outward-bound Vessels to the West-Indies. — At the same

Time, I am not infensible, that the Damage which the French Plantations sustain by our Capture of these Ships is of the highest Importance. — But still this Damage would be equally considerable, if their Ships were not to be insured in England; And we should not be forced, as we are at present, upon the Capture of these Ships, to pay an exorbitant Price to the French for Provisions, which we do not want; and thus to partake, as we now do, without any Necessity, of their Evil.

If the French chuse to employ their Squa-

drons in convoying their own Trade, the British Infurers, so great is their Complaisance, will readily diminish the Rate of the Premium; - if the French chuse not to convoy their own Trade, the British Insurers will undertake to convoy it, and upon an Advance of the Premium will be responsible for its Security. — It is thus that the French with three Men of War shall engage in provincial Attacks of as great Importance, as we shall with ten: — It was thus they were enabled to make their Attempt upon Nova Scotia, which, only by the Intervention of very improbable Accidents, failed to be of the utmost Mischief to this Nation. — By the same Means they have feized the most important of the British Settlements in the East-Indies, which has been evidently an immense Loss to this Kingdom; And it now demands a confiderable Part of our National Strength, and a large Expence of Men, of Ships, and of public Treasure to reinstate

instate our Affairs in those Countries; for which the *French* ought to raise Statues to our Insurers, who have procured them Leisure for

these Attempts.

If a Prohibition of infuring the French in England had fallen upon them at once, upon the opening of the War, it would in all Probability have proved an irreparable Blow to their Commerce. But it was then over-ruled; - the French are now endeavouring to rid their Feet from our Net, and to raise Insurers in other Places: But this will require Time, and it will cost them an additional Price to tempt new Adventurers into the Business. — They are therefore still much in our Power, if they are suddenly excluded from this Benefit in England. -- And of what immense Importance it is, to bring any additional Distress upon the French Commerce will be conceived, — when it is duly confidered, that this appears to be the Point, in which they are not able to withstand us; that it is to push our Superiority, not defend our Inferiority; and that the Ruin of their Trade will immediately enfeeble their Force by Land; by destroying the great Circulation and Vent, and consequently the chief Value of all their Manufactures and Products; upon which their Taxes are collected, and the great Sinews of their Strength must necessarily depend.





